Section 1

Program Components, 2605(a), 2605(b)(1) – Assurance 1, 2605(c)(1)(C)

1.1 Check which components you will operate under the LIHEAP program. (Note: You must provide information for each component designated here as requested elsewhere in this plan.) Dates of Operation					
			Dutes of Open	<u>ation</u>	
	Heating assistance	Start date:	10/01/2015	End date:	05/15/2016
	Cooling assistance	Start date:		End date:	
	Crisis assistance	Start date:	10/01/2015	End date:	09/30/2016
	Weatherization assistance	Start date:	07/01/2016	End date:	06/30/2017
Estima 16	ted Funding Allocation, 26	604(c), 2605(k)(1),	2605(b)(9), 26	05(b)(16)	– Assurances 9 and
	timate what amount of ava				omponent
66	% heating assistance				
0	% cooling assistance				
9	% crisis assistance				
15	% weatherization assista	nce			
0	% carryover to the follow	ving Federal fiscal	year		
10	% administrative and pla	anning costs			
0	% services to reduce hor	ne energy needs i	ncluding needs	assessme	nt (Assurance 16)
0	% used to develop and i	mplement leverag	ing activities		
100	% TOTAL				

Alternate Use of Crisis Assistance Funds, 2605(c)(1)(C)

Hea	reprogrammed to: ating assistance atherization assistance bling assistance er (specify): Continue		Crisis Assistar	nce_		
Catego	rical Eligibility, 2605(b)(2)(A) — A	ssurance 2, 2	2605(c)(1)(A), 2605(b)(8A) – Assurance	8
	you consider househo owing categories of be	enefits in th	ne left colum	n below?		ne of
_		Heating	Cooling	Crisis	Weatherization	
-	SNAP					
-	TANF					
	SSI Magne tooted					
	Means-tested veteran's program					
	Other (Specify): Households entirely composed of persons receiving Supplemental Security Income (SSI), TANF, or Food Stamps in each of preceding three months from the date of application will be deemed a categorically eligible household.	X		X		
1.5 Do	you automatically enr		olds without	a direct ann	ual application?	

1.6 How do you ensure there is no difference in the treatment of categorically eligible households from those not receiving other public assistance when determining eligibility and benefit amounts?

All households at or below 60% of the state median income will be eligible for benefits calculated in the same manner, regardless of whether there is a household member who receives categorical assistance or not. Households entirely composed of persons receiving Supplemental Security Income (SSI), TANF, or Food Stamps in each of preceding three months from the date of application will be deemed to be income eligible, i.e. the benefit for a categorically eligible household whose income exceeds the guidelines will be calculated using 215% of Federal Poverty. This is not an ongoing entitlement program; payments are made subject to the availability of federal funds. Payments may be suspended, reduced or terminated if federal funds are insufficient to maintain payments through the scheduled termination date of the program.

SNAP Nominal Payments	
1.7 a. Do you allocate LIHEAP funds toward a nominal payment for SNAP clients? Yes No	
If you answered "Yes" to question 1.7s, you must provide a response to questions 1.	7b, 1.7c,
and 1.7d.	
17.b Amount of Minimal Assistance: \$	
17.c Frequency of Assistance:	
Once per year	
Once every five years	
Other (describe):	
1.7d How do you confirm that the household receiving a nominal payment has	<u>s an</u>
energy cost or need?	
Determination of Eligibility – Countable Income	
 In determining a household's income eligibility for LIHEAP, do you use gross income or net Gross Income Net Income 	income?
 Select all of the applicable forms of countable income used to determine a household's income ligibility for LIHEAP. Wages Self-employment income Contract income 	ome
Payments from mortgage or sales contracts Unemployment Insurance Strike pay	
0	4 =

\boxtimes	Social Security Administration (SSA) benefits Judician Medicare deduction
\square	☐ Including MediCare deduction ☐ Excluding MediCare deduction Supplemental Security Income (SSI)
\boxtimes	Retirement / pension benefits
\vdash	General Assistance benefits
\forall	Temporary Assistance for Needy Families (TANF) benefits
H	Supplemental Nutrition Assistance Program (SNAP) benefits
H	Women, Infants, and Children Supplemental Nutrition Program (WIC) benefits
Ħ	Loans that need to be repaid
\bowtie	Cash gifts
H	Savings account balance
\square	One-time lump-sum payments, such as rebates/credits, winnings from lotteries, refund deposits,
etc	
	Live duty componentia
$\overline{\boxtimes}$	Rental income
$\overline{\boxtimes}$	Income from employment through Workforce Investment Act (WIA)
$\overline{\boxtimes}$	Income from work study programs
\boxtimes	Rental income Income from employment through Workforce Investment Act (WIA) Income from work study programs Alimony Child support Interest, dividends, or royalties Commissions
\boxtimes	Child support
\boxtimes	Interest, dividends, or royalties
\boxtimes	Commissions
	Legal settlements
	Insurance payments made directly to the insured
	Insurance payments made specifically for the repayment of a bill, debt, or estimate
\boxtimes	Veterans Administration (VA) benefits
Ш	Earned income of a child under the age of 18
Ш	Balance of retirement, pension, or annuity accounts where funds cannot be withdrawn without a
per	nalty.
Ш	Income tax refunds
빌	Stipends from senior companion programs, such as VISTA
Ц	Funds received by household for the care of a foster child
닏	Ameri-Corp Program payments for living allowances, earnings, and in-kind aid.
\sqsubseteq	Reimbursements (for mileage, gas, lodging, meals, etc.)
1 1	Other

Section 2 - HEATING ASSISTANCE

Eligibility, 2605(b)(2) – Assurance 2

2.1	Designate The income eligibility threshold use	d for the	heating component:
	2015 HHS poverty income level OR	%	
	FY 2016 state's median income60	%	
2.2	Do you have additional eligibility requirement X Yes No	s for <u>HE</u>	ATING ASSISTANCE?
2.3	Check the appropriate boxes below and descr	ibe the p	policies for each.
• [Do you require an assets test?	Yes	No 🖂
• [Po you have additional/differing eligibility policity Renters? Renters living in subsidized housing? Renters with utilities included in the rent? 	cies for:	
• [Do you give priority in eligibility to:		
,	Elderly?Disabled?Young children?Households with high energy burdens?Other?		
Ехр	lanations of policies for each "yes" checked al	bove:	
	For all of the items requiring policy reference Assistance Program (WHEAP) Operations Mahttp://homeenergyplus.wi.gov/category.aspaccess the following sections:	nual at:	
	1. Renters with Utilities Included in the Rent,	please s	see section 3.4.18
	2. Priority in eligibility to elderly, disabled, yo	oung chil	dren, and households with high

The benefit formula for the State of Wisconsin provides a 4:1 ratio for household with high energy burdens. Households with the highest energy burden and the lowest income

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energy burdens, please see sections: 4.2.4, 8.2.3

receive the highest benefit. The benefit matrix is attached to this plan for further information.

Determination of Benefits, 2605(b)(5) – Assurance 5, 2605(c)(1)(B)

2.4 Describe how you prioritize the provision of heating assistance to vulnerable households, e.g., benefit amounts, application period, etc.

There is no differentiation in the formula for calculating benefits however, funds are allocated specifically to allow for outreach to vulnerable households including those with elderly, disabled or young children as residents. These households are encouraged and assisted to apply for LIHEAP benefits.

In addition, there is an early application period targeted to households with fixed income (Social Security Benefits, Pensions, dividends/interest income and/or Veteran's Benefits) which allows them to apply in the summer months for the following Federal Fiscal Year.

2.5 Check the variables you use to determine your benefit levels. (Check all that apply):
Income Family (household) size Home energy cost or need: Fuel type Climate/region Individual bill Dwelling type Energy burden (% of income spent on home energy) Energy need Other (Describe)
Benefit Levels, 2605(b)(5) – Assurance 5, 2605(c)(1)(B)
2.6 Describe benefit levels:
\$ 30.00 Minimum benefit \$ 1,347.00 Maximum benefit
2.7 Do you provide in-kind (e.g., blankets, space heaters) and/or other forms of benefits?
Yes No If yes, describe.
Wisconsin Home Energy Assistance Program (WHEAP) agencies (sub-grantees) can provide additional services such as blankets, space heaters, weatherization stripping, light

Section 3: COOLING ASSISTANCE

bulbs, etc.

Eligibility, 2605(c)(1)(A), 2605(b)(2) – Assurance 2

*The State of Wisconsin does not administer of	a Cooling Assi	istance Program	
3.1 Designate the income eligibility threshold	d used for the	e cooling component:	
2015 HHS poverty income level OR	%		
FY 2016 median income	<u></u> %		
3.2 Do you have additional eligibility requirer Yes No	ments for <u>CO</u>	OLING ASSISTANCE	
3.3 Check the appropriate boxes below and o	describe the p	policies for each.	
	<u>Yes</u>	<u>No</u>	
Do you require an asssets test?			
 Do you have additional/differing eligibility Renters? Renters living in subsidized housing? Renters with utilities included in the rentered in the rentere			
Do you give priority in eligibility to:			
 Elderly? Disabled? Young children? Households with high energy burdens Other? 	?		
3.4 Describe how you prioritize the provision e.g., benefit amounts, application period, etc.	•	ssistance to vulnerable household	ls,
Determination of Benefits, 2605(b)(5) – Assu	ırance 5, 260!	5(c)(1)(B)	
3.5 Check the variables you use to determine	e your benefit	t levels. (Check all that apply):	
☐ Income ☐ Family (household) size ☐ Home energy cost or need			

	Tuel type
	Climate/region
	Individual bill
	Dwelling type
	Energy burden (% of income spent on home energy)
	Energy need
	Other (describe)
Benefit	Levels, 2605(b)(5) – Assurance 5, 2605(c)(1)(B
3.6 Des	cribe benefit levels:
Ş	Minimum benefit \$ Maximum benefit
3.7 Do y	you provide in-kind (e.g. fans, air conditioners) and/or other forms of benefits? No If yes, describe.

Section 4: CRISIS ASSISTANCE,

Eligibility - 2604(c), 2605(c)(1)(A)

4.1	Designate the income eligibility threshold used	for the crisis component:
	2015 HHS poverty income level OR	_%
	FY 2016 state median income 60	%
4.2	Provide your LIHEAP program's definition for de	etermining a crisis.
	Household must have existing/imminent lack (emergency), or a risk of a heating emergency asset test, consideration may be given to reso assistance is provided. No household will be e declaration by a local or state public health ag is given by the Department of Administration.	(proactive). While there is not a formal urces available to the household before ligible for crisis cooling assistance without a
	A household may receive more than one crisis	assistance payment.
	Determination of eligibility for regular heating household eligible for crisis assistance for the household has contributed \$25 or more toward prior to application for crisis assistance.	remainder of the program period if the
4.3	What constitutes a life-threatening crisis?	
	Household must have existing/imminent lack Determination of a threat to health or safety of factors: expected low temperature, condition furnace, etc.), presence of vulnerable persons elderly, handicapped, children under six, etc.), (place for temporary relocation, etc.). Medical considered in determining the presence of an including households with young children, har presence of vulnerable persons may affect the the household.	of an eligible household is based on four of the dwelling unit (habitable, operable (persons with medical need for heat and alternatives available to the household need for heat and/or cooling may be emergency for vulnerable persons, idicapped and/or elderly persons. The
Cr	risis Requirements, 2604(c)	
	Within how many hours do you provide crisis as eligible households?48 Hours	sistance that will resolve the energy crisis

4.5 Within how many hours do you provide crisis a for eligible households in life-threatening situation			I resolve the energy crisis _ Hours
Crisis Eligibility, 2605(c)(1)(A)			
4.6 Do you have additional eligibility requirement. Yes No	s for <u>CRIS</u>	SIS ASSIS	TANCE?
4.7 Check the appropriate boxes below and descri	be the po	olicies fo	r each.
	<u>Yes</u>	<u>No</u>	
Do you require an assets test?			
Do you give priority in eligibility to:			
Elderly?Disabled?Young children?Households with high energy burdens?Other?			
• In order to receive crisis assistance:			
 Must the household have received a shut-off notice or have a near empty tank? Must the household have been shut off or have an empty tank? Must the household have exhausted their regular heating benefit? Must renters with heating costs included in their rent have received an eviction notice? 			
 Must heating/cooling be medically necessary? 		\bowtie	
Must the household have non-working heating or cooling equipment?Other?			
 Do you have additional/differing eligibility polic Renters? Renters living in subsidized housing? Renters with utilities included in the rent? 	ies for:		

Explanations of policies for each "yes" checked above:

For all of the items requiring policy references, please access the Wisconsin Home Energy Assistance Program (WHEAP) Operations Manual at:

http://homeenergyplus.wi.gov/category.asp?linkcatid=256&linkid=122&locid=25 and access the following sections:

- 1. Priority in eligibility to elderly, disabled, young children, and households with high energy burdens, please see sections: 4.2.4, 8.2.3
- 2. Renters with Utilities Included in the Rent, please see section 3.4.18

Determination of Benefits

4.8 How do you handle crisis situations?
Fast Track
Other
4.9 If you have a separate component, how do you determine crisis assistance benefits?
Amount to resolve crisis, up to a maximum of \$
Other Other

Crisis emergency benefits will be determined based on the minimum required to meet the immediate threat to health and safety up to a maximum of \$1,200 per heating season (furnace repairs and replacements are not included in the maximum amount). Other resources available to the household are considered in determining benefit levels. Crisis heating emergency services may include emergency fuel delivery, furnace repair/replacement, education on energy conservation measures, and budget counseling. Crisis cooling emergency services may include room air conditioner repair/purchase, fans, education on energy conservation measures, or budget counseling. No household will be eligible for crisis cooling assistance without a declaration by a local or state public health agency of a heat emergency and authorization is given by the Department of Administration. Determination of a threat to health or safety of an eligible household is based on four factors: expected low temperature, condition of the dwelling unit (habitable, operable furnace, etc.), presence of vulnerable persons (persons with medical need for heat -- elderly, handicapped, children under six, etc.), and alternatives available to the household (place for temporary relocation, etc.). Medical need for heat and/or cooling may be considered in determining the presence of an emergency for vulnerable persons, including households with young children, handicapped and/or elderly persons. The presence of vulnerable persons may affect the amount and type of benefit provided to the household. Proactive services and payments will be provided to prevent the occurrence of emergencies. Examples of proactive crisis heating and cooling assistance

services provided to clients are budget counseling, copayment plans, and energy conservation counseling. Counties and tribes and their subcontractors will be required to provide some form of assistance to resolve home heating energy emergency situations within 48 hours of application and within 18 hours in a life threatening situation in eligible households. This is not to be construed as requiring the issuance of a benefit payment within the above specified time period.

Crisis	Requirements, 26	14(c)
		ications for energy crisis assistance at sites that are geographically lds in the area to be served?
	∑ Yes □	No
Assist <u>http:/</u>	ance Program (WF	ring policy references, please access the Wisconsin Home Energy EAP) Operations Manual at: wi.gov/category.asp?linkcatid=256&linkid=122&locid=25 and access
altern	ate outreach locat	llows for crisis applications to be taken via the phone, in office, or atons. Outreach locations are both categorically and geographically ation please see section 8.2.3 of the WHEAP Operations Manual.
4.11	Do you provide inc	viduals who are physically disabled the means to:
		ns for crisis benefits without leaving their homes? Yes No If yes, explain. taken over the phone or in person through a home visit.
	■Travel to the site	s at which applications for crisis assistance are accepted? Yes No If yes, explain.
		cepted at all outreach locations. Senior centers, libraries, and are common outreach locations.
Benef	it Levels, 2605(c)()(B)
4.12	Indicate the maxin	um benefit for each type of crisis assistance offered.
	Winter Crisis	\$ <u>1,200 total per season</u> maximum benefit
	Summer Crisis	\$ <u>n/a</u> maximum benefit

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	Year-round Crisis	\$	\$1,200 total pe	er season _ m	aximum bene	efit	
4.13 Do you provide in-kind (e.g. blankets, space heaters, fans) and/or other forms of benefits? Yes No If yes, describe.							
	WHEAP agencies provide blankets, space heaters, and temporary lodging among other items.						
4.14 Ye	Do you provide for equipmees \(\sime\) No	ent repa	ir or replaceme	nt using crisis	s funds?		
	The State of Wisconsin runs transferred to Weatherizati that can assist in repairing o	on. The or replac	State of Wiscon cing heating uni	nsin also uses ts.	state Public E		
4.15	Check appropriate boxes be	low to	indicate type(s)	of assistance	provided:		
				Winter Crisis	Summer Crisis	Year- round Crisis	
Н	leating system repair						
Н	leating system replacement						
C	ooling system repair						
С	ooling system replacement						
٧	Vood stove purchase						
Р	ellet stove purchase						
S	olar panel(s)						
V	Vindmill(s)						
ι	Itility poles / Gas line hook-u	ıps				Х	
C	other (Specify): temporary lo	dging				Х	
 4.17 Do any of the utility vendors you work with enforce a winter moratorium on shut offs? Yes No 4.18 Describe the terms of the moratorium and any special dispensation received by LIHEAP 							

The State of Wisconsin institutes a moratorium on disconnections for regulated utilities from November $\mathbf{1}^{\text{st}}$ to April $\mathbf{15}^{\text{th}}$.

clients during or after the moratorium period.

Section 5: WEATHERIZATION ASSISTANCE

Eligibility, 2605(c)(1)(A), 2605(b)(2) – Assurance 2

5.1 Designate the income eligibility threshold used for the weatherization component:
2015 HHS poverty income level% OR
FY 2016 state median income 60 %
5.2 Do you enter into an interagency agreement to have another government agency administer a <u>WEATHERIZATION component</u> ?
5.3 Name the agency.
5.4 Is there a separate monitoring protocol for weatherization? X Yes No
WEATHERIZATION - Types of Rules
5.5 Under what rules do you administer LIHEAP weatherization? (Check only one.) Entirely under LIHEAP (not DOE) rules
Entirely under DOE WAP (not LIHEAP) rules
Mostly under LIHEAP rules with the following DOE WAP rule(s) where LIHEAP and WAP rules differ: (Check all that apply.)
 ☐ Income Threshold ☐ Weatherization of entire multi-family housing structure is permitted if at least 66% of units (50% in 2- & 4-unit buildings) are eligible units or will become eligible within 180 days. ☐ Weatherization of shelters temporarily housing primarily low income persons (excluding nursing homes, prisons, and similar institutional care facilities) is permitted. ☐ Other (describe)
Mostly under DOE WAP rules, with the following LIHEAP rule(s) where LIHEAP and WAP rules differ: (Check all that apply.)
 ☑ Income Threshold ☑ Weatherization not subject to DOE WAP maximum statewide average cost per dwelling unit. ☑ Weatherization measures are not subject to DOE Savings to Investment Ratio (SIR) standards. ☑ Other (describe) 50% eligibility qualifications for multi-unit buildings.

	Eligibility, 2605(b)(5) – Assurance 5		
		<u>Yes</u>	<u>No</u>
	5.6 Do you require an assets test?		\boxtimes
	 5.7 Do you have additional/differing eligibility policity Renters? Renters living in subsidized housing? 	cies for:	
	5.8 Do you give priority in eligibility to:		
	 Elderly? Disabled? Young children? Households with high energy burdens? Other? *Tribal Referrals are given priority by Wed 	⊠ ⊠ ⊠ ⊠ atherization	grantees
	Benefit Levels		
	5.9 Do you have a maximum LIHEAP weatherization Yes No	n benefit/ex	penditure per household?
	5.10 What is the maximum amount? \$		
	Types of Assistance, 2605(c)(1), (B) & (D)		
	5.11 What LIHEAP weatherization measures do you	ı provide? (Check all categories that apply.
\boxtimes	Weatherization needs assessments/audits		
\boxtimes	Caulking and insulation		
	Install storm windows		
\boxtimes	Heating system repairs		
\boxtimes	Heating system replacement		
	Cooling system repairs		
	Cooling system replacement		

Energy related roof repair
Major appliance repairs
Major appliance replacement
☐ Install windows/sliding glass doors
Install doors (interior/exterior)
Water conservation measures ■ Mater conservation measures
Compact florescent light bulbs
Other (describe)

Section 6: Outreach, 2605(b)(3) – Assurance 3, 2605(c)(3)(A)

6.1 Select all outreach activities that you conduct that are designed to assure that eligible households are made aware of all LIHEAP assistance available:
☑ Place posters/flyers in local and county social service offices, offices of aging, Social Security offices, VA, etc.
Publish articles in local newspapers or broadcast media announcements.
$oxed{oxed}$ Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance.
Mass mailing(s) to prior-year LIHEAP recipients.
\square Inform low income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs.
igstyle igstyle Execute interagency agreements with other low-income program offices to perform outreach to target groups.
☑ Other (specify):
Allocate funds specifically for the purpose of outreach to households with elderly, disabled, rural poor, and/or young children residents.
An early application period will be utilized prior to the heating season. This process includes accepting applications during the summer for the following Federal Fiscal Year from targeted households.

Accept applications for energy assistance at sites geographically accessible to all households in the area to be served. This includes setting up LIHEAP application sites for targeted households (contacting targeted persons or their representatives to ascertain convenient times and places, contacting community leaders to locate and serve application sites, providing information on alternate sites to organizations/programs likely to reach targeted persons, contacting targeted persons to arrange application appointments, transportation, etc.).

Provide information directly or by selective mailing to targeted applicants, e.g., assistance to understand the application form, translation of material, interpretation services for deaf, reading for blind.

Assist targeted applicants to gather needed documentation e.g., sorting documents, explaining what is needed.

Facilitate access to state weatherization programs targeted to LIHEAP eligible households and other energy-related services e.g., utility early identification and emergency intervention.

Generate and use computerized application information for some households that received heating assistance last year. This activity will not be occurring in FFY 2016.

Counties and tribal agencies are required to provide outreach services to maximize participation of eligible persons in the Low Income Home Energy Assistance Program. It is the responsibility of each county/tribe to provide application sites accessible to the eligible population in the county/tribe, with particular attention to overcoming barriers for targeted households. Outreach client benefits include: taking applications, certifying application information, and processing applications at an alternate site.

Section 7: Coordination, 2605(b)(4) - Assurance 4

7.1 Describe how you will ensure that the LIHEAP program is coordinated with other program	ms
available to low-income households (TANF, SSI, WAP, etc.)	

\boxtimes	Joint application for multiple programs
\boxtimes	Intake referrals to/from other programs
\boxtimes	One-stop intake centers
\boxtimes	Other – describe:

Wisconsin administers LIHEAP, DOE, and Public Benefit weatherization programs through the same state office, the Department of Administration, Division of Energy, Housing and Community Resources (DEHCR). LIHEAP is coordinated at the state level with income maintenance programs through agreements and data collection/sharing with the Department of Children and Families (DCF) and Department of Health Services (DHS). DCF operates the Temporary Assistance to Needy Families (TANF), W-2, including the jobs and welfare to work program as well as other assistance programs. DHS operates FoodShare (SNAP).

Beginning in FY2001, State of Wisconsin Public Benefits funds were used to make payments to eligible recipients. Public Benefit funds are fully integrated into the Wisconsin Home Energy Assistance Program, WHEAP.

Coordination between the state and local level is achieved by including representation from a variety of private and government agencies interested in energy services and/or services for low-income persons on the Low Income Energy Advisory Committee (LIEAC).

Local service providers are expected to coordinate their programs with each other, with utility-operated programs and with other government and nonprofit programs operated within their service area. Local service providers are required to develop a local coordination plan annually to show what is being done to coordinate with weatherization agencies, fuel providers (utility and bulk fuels), and other local groups.

Section 8: Agency Designation, 2605(b)(6) - Assurance 6

3.1	How would you categorize the primary responsibility of your State agency?
	Administration Agency
	Commerce Agency
	Community Services Agency
	☐ Energy/Environment Agency
	Housing Agency
	Welfare Agency
	Other – describe:

Alternate Outreach and Intake, 2605(b)(15) – Assurance 15

- 8.2 How do you provide alternate outreach and intake for **HEATING ASSISTANCE?**Sub-grantees are required to provide alternate outreach and intake sites other than the local county/tribe office.
- 8.3 How do you provide alternate outreach and intake for **COOLING ASSISTANCE?** N/A
- 8.4 How do you provide alternate outreach and intake for **CRISIS ASSISTANCE**?

 Sub-grantees are required to provide alternate outreach and intake sites other than the local county/tribe office.

	Heating	Cooling	<u>Crisis</u>	<u>Weatherization</u>
Who determines client eligibility?	Local	N/A	Local	
	County		County	Local County
	Govern		Govern	Government
	ment		ment	
Who processes benefit payments to gas	State	N/A	State	N/A
and electric vendors?	Adminis		Admini	
	tration		stration	
	Agency		Agency	
Who processes benefit payments to bulk	State	N/A	State	N/A
fuel vendors?	Adminis		Adminit	
	tration		ratin	
	Agency		Agency	
Who performs installation of		N/A	N/A	Non-Profit
weatherization measures?				

8.5 What is your process for selecting local administering agencies?

State of Wisconsin Statute requires the contracts for administering the program be with Wisconsin counties and tribes. Counties and tribes may elect to subcontract any or all program functions.

8.6	How many local administering agencies do you use? 79
8.7	Have you changed any local administering agencies from last year? Yes No
8.8	Why? Agency was in noncompliance with grantee requirements for LIHEAP Agency is under criminal investigation Added agency Agency closed Other - describe

The State of Wisconsin did not change any local administering agencies, as we are statutorily required to contract with counties and tribes; however, local agencies have elected to subcontract and recapture the program operations due to additional requirements of other programs they administer, performance concerns, and fiscal reasons.

Section 9: Energy Suppliers, 2605(b)(7) – Assurance 7

9.1 D	o you make paymer	nts di	rectly to	hon	ne energy suppliers?	
	Heating		Yes		No	
	Cooling		Yes		No	
	Crisis		Yes		No	
	Are there excention	nns?	∑ Ves		No	

If yes, Describe.

For all of the items requiring policy references, please access the Wisconsin Home Energy Assistance Program (WHEAP) Operations Manual at:

http://homeenergyplus.wi.gov/category.asp?linkcatid=256&linkid=122&locid=25 and access the following sections:

- 1. Heating, please see sections 1.3.1, 7.1, 7.2, and 7.8.1
- 2. Crisis, please see sections 1.1.2, 4.2.1, 7.2, and 8.3.5.5
- 3. Exceptions, please see sections 7.1, 7.3, and 7.4
- 9.2 How do you notify the client of the amount of assistance paid?

At the time the LIHEAP payment is sent to the vendor, a payment notification is generated and sent to the client, indicating the amount of the payment and the vendor to whom the payment was made.

Households receiving weatherization and/or energy related repairs receive a written statement of work to be performed.

9.3 How do you assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment?

The Department of Administration requires vendors to register for participation in the heating assistance program and complete and sign a Vendor Agreement. To register, fuel suppliers agree that clients will be: treated equally with non-LIHEAP households, not be adversely affected, e.g., the eligible household will be charged in the supplier's normal billing process, the price charged will be the price normally charged non- LIHEAP eligible households, invoices will clearly indicate the amount and cost of home energy provided, and no discrimination will occur against eligible households with respect to terms, deferred payment plans, credit, conditions of sales or discounts offered other home energy customers.

In addition, a Vendor Desktop Monitoring process is in place to conduct a review of LIHEAP payments and fuel provided, in comparison with non-LIHEAP customers.

Crisis assistance fuel payments are made to vendors registered for heating assistance. In addition to signing assurances guaranteeing that LIHEAP clients will be treated equally with non-LIHEAP households and will not be adversely affected, registered vendors are required to provide information on costs and procedures for emergency fuel delivery.

Energy related home repair and weatherization purchases made by LIHEAP weatherization providers follow appropriate state or federal procurement guidelines and applicable material standards.

9.4 How do you assure that no household receiving assistance under this title will be treated adversely because of their receipt of LIHEAP assistance?

The Department of Administration requires vendors to register for participation in the heating assistance program and to sign a completed Vendor Agreement. To register, fuel suppliers agree that clients will be: treated equally with non-LIHEAP households, not be adversely affected, e.g., the eligible household will be charged in the supplier's normal billing process, the price charged will be the price normally charged non- LIHEAP eligible households, invoices will clearly indicate the amount and cost of home energy provided, and no discrimination will occur against eligible households with respect to terms, deferred payment plans, credit, conditions of sales or discounts offered other home energy customers.

In addition, a Vendor Desktop Monitoring process is in place to conduct a review of LIHEAP payments and fuel provided, in comparison with non-LIHEAP customers.

Crisis assistance fuel payments are made to vendors registered for heating assistance. In addition to signing assurances guaranteeing that LIHEAP clients will be treated equally with non-LIHEAP households and will not be adversely affected, registered vendors are required to provide information on costs and procedures for emergency fuel delivery.

Energy related home repair and weatherization purchases made by LIHEAP weatherization providers follow appropriate state or federal procurement guidelines and applicable material standards.

9.5 Do you make payments contingent on unregulate	ed vendors taking	appropriate measures to
alleviate the energy burdens of eligible households?	XYes	No. If so, how?

Unregulated vendors are subject to the same program operation policies as regulated vendors. All vendors must register with the Wisconsin Home Energy Assistance Program (WHEAP) by submitting a complete and signed vendor agreement before any payments will be made to the vendor. The vendor access to the Home Energy Plus system is limited and does not allow vendors to enter information into the system. Vendor payments are Home Energy Plus system generated

and based on approved applications. All WHEAP vendors must sign the standard vendor agreement after which they are placed on a registered vendor list.



Section 10: Program, Fiscal Monitoring, and Audit, 2605(b)(10) – Assurance 10

10.1. How do you ensure good fiscal accounting and tracking of LIHEAP funds?

The State maintains a modified accrual accounting system with security functions such as multiple approval levels, separation of duty and controlling budgets. LIHEAP funds are assigned accounting codes that track expenses by budget area and roll up for over-all grant review.

Audit Process		
10.2.	Is your LIHEAP program audited annually under	the Single Audit Act and OMB Circular
A-133?		

\square	
IXIVes	

10.3. Describe any audit findings rising to the level of material weakness or reportable condition cited in the A-133 audits, Grantee monitoring assessments, inspector general reviews, or other government agency reviews of the LIHEAP agency from the most recently audited federal fiscal year.

Finding	Туре	Brief	Resolved?	Action
		Summary		Taken
1 Kewanee County	Single Audit	Allowable Costs/Costs Principles – AMSO Allocation Plan – OMB Circular requires the agency support the allocation method for agency management, support and overhead costs with adequate	Yes	Kewaunee County corrected the allocation method for the last half of 2013 and the 2013 audit confirmed that. They continue to use time studies to support the allocation of employees between the
2 Rock County	Single Audit	documentation. The County did not receive the providers 2013 audit report by the required due date.	Yes	grant programs. Rock County Human Services has a written policy to ensure that all audits are received and reviewed in a timely manner. The policy includes withholding provider payments if the required audit is not provided by the due date indicated in the

					contract. The department will revise the procedures for deadlines of audits that are not based on calendar year information.
	than A-133). Local agend reviewed by Gra	t requirements cies/district off n the Single Audies/district officies/district offi	do you have in ices are required it Act and OMIces are required ices' A-133 or of compliance pr	d to have an ar B Circular A-13 d to have an an ther independe ocess.	nnual audit in 3. Inual audit (other
Complianc	e Monitoring				
10.5. Fed	Describe the Grantee's eral LIHEAP policies and pro		monitoring com	pliance with th	e Grantee's and
		occurres by.			
Depart Second	nployees: al program review mental oversight dary review of invoices and program review mechanisr		Describe		
Cor Adr • The pro	e State of Wisconsin, Depart nmunity Resources (DEHCR ministrative Reviews as well e DEHCR Administrative Rev gram operations, program ntifiable information, qualit) conducts regu l as Desktop Mo riew process co integrity, staff,	ular monitoring onitoring. vers areas relat planning, prote	of its grantees ed to contract ection of applica	via onsite compliance,
On-sit	nistering Agencies/District e evaluation Il program review oring through Central Datal				

X	Desk reviews
X	Client File Testing/Sampling
	Other program review mechanisms are in place. Describe:

- DEHCR Contracts with 79 local county and tribal agencies to administer WHEAP. At minimum, one-third of the agencies are reviewed annually.
- Agencies not scheduled for an on-site review will be reviewed via Desktop Monitoring.
- Ongoing Desktop Monitoring includes, but is not limited to, the following areas: production
 activity, outreach activity, accuracy of eligibility determination, client complaint trends, current
 system access and user security, and overall worker documentation. When discrepancies are
 discovered, the local agencies are contacted to review and, when warranted, correct the
 problems. Many of these inquiries are conducted before benefits are issued to applicants, and
 questioned cases are set aside from payment until the problem is corrected.
- As of FFY 2016 local county and tribal agencies are required to conduct internal quality assurance reviews to ensure that agencies are correctly interpreting and applying WHEAP program requirements, policies and eligibility determination.
- 10.6. Explain, or attach a copy of, your local agency monitoring schedule and protocol.

The Administrative Review process incorporates DEHCR desk compliance monitoring results in the planned strategy and scope of the review. Together these methods allow DEHCR to determine sound practices for administering and monitoring the program.

See Appendix A (Administrative Review On-Site Calendar)

10.7. Describe how you select local agencies for monitoring reviews?

Site Visits: DEHCR maintains a regular cyclical schedule for all agencies. Agencies are put on a 2-3 year review schedule unless the results of a Desktop Monitoring review warrant an earlier onsite review.

Desk Reviews: All agencies not scheduled for an on-site review are scheduled for a Desktop Monitoring review.

- 10.8. How often is each local agency monitored?

 DEHCR contracts with 79 county and tribal agencies to administer WHEAP. Agencies are scheduled on a 2-3 year cycle for Administrative Reviews and those not scheduled in a year are monitored via Desktop Monitoring.
- 10.9. What is the combined error rate for eligibility determinations?

Based on our methodology of randomly pulling 100 case files where an error resulted in a household being wrongly determined as eligible or being wrongly determined as ineligible, a ____% ratio factor resulted.

10.10. What is the combined error rate for benefit determinations?

Based on our methodology of randomly pulling 100 case files where an error resulted in a household receiving the wrong level of benefits, a ____% ratio factor resulted.

10.11. How many local agencies are currently on corrective action plans for eligibility and/or benefit determination issues?

None

10.12. How many local agencies are currently on corrective action plans for financial accounting or administrative issues?

None

Section 11: Timely and Meaningful Public Participation, 2605(b)(12) – Assurance 12, 2605(c)(2)

11.1 How did you obtain input from the public in the development of your LIHEAP plan? Check all that apply: Tribal Council meeting(s) Public Hearing(s) Draft Plan posted to website and available for comment Hard copy of plan is available for public view and comment Comments from applicants are recorded Request for comments on draft Plan is advertised Stakeholder consultation meeting(s) Comments are solicited during outreach activities Other, describe:			
11.2 What changes did you r	make to your LIHEAP plan as a result of this participation?		
Public Hearings, 2605(a)(2)			
11.3 List the date(s) and loca distribution of your LIHEAP for	ition(s) that you held public hearing(s) on the proposed use and unds?		
Date	Event Description		
August 11, 2015	Public Hearing held at Department of Administration, 101 E Wilson Street, Madison, WI		
11.4 How many parties commented on your plan at the hearing(s)?			
11.5 Summarize the comments you received at the hearing(s).			
11.6 What changes did you make to your LIHEAP plan as a result of the public hearing(s)?			



Section 12: Fair Hearings, 2605(b)(13) - Assurance 13

12.1 How many fair hearings did the grantee have in the prior Federal fiscal year?

The Division of Energy, Housing and Community Resources (DEHCR) had 45 fair hearings. The fair hearings are tracked by the year they are billed to the Division so it is possible that the total contains FY2014 applications.

12.2 How many of those fair hearings resulted in the initial decision being reversed?

One

12.3 Describe any policy and/or procedural changes made in the last Federal fiscal year as a result of fair hearings?

There was an adjustment in policy language regarding voluntary repayments with new system functionality available.

12.4 Describe your fair hearing procedures for households whose applications are denied.

When the Division of Hearings and Appeals (DHA) receives an appeal request, an email with a copy of that request, along with a Summary of Action Leading to Appeal form and a Request Withdrawal form is sent to the county/tribe agency contact. (This is sent to one source at the local agency who is responsible for forwarding this to the appropriate subgrantee). The local county/tribe agency submits the electronically completed form to DHA by e-mail within 10 days.

If the local county/tribe agency is able to resolve the issue with the petitioner, the agency will indicate that the issue was resolved and explain the action taken in the Explanation of Action section of the Summary form and advise the applicant to withdraw the appeal.

If the matter has not been resolved between the agency and petitioner, DHA will use the information provided in the summary to schedule the hearing.

12.5 When and how are applicants informed of these rights?

Applicants are provided these rights upon application through signing a Certification Page (http://homeenergyplus.wi.gov/category.asp?linkcatid=566&linkid=122&locid=25). They are also provided the information on their Benefit Notice.

DHA sends letter to the applicant notifying them of receipt of the appeal, a letter when the hearing date is sent, and a letter with outcome results.

12.6 Describe your fair hearing procedures for **households whose applications are not acted on in a timely manner**.

All appeal requests are handled in the same manner regardless of the reason.

12.7 When and how are applicants informed of these rights?

Applicants are provided these rights upon application through signing a Certification Page. They are also provided the information on their Benefit Notice.

DHA sends letter to the applicant notifying them of receipt of the appeal, a letter when the hearing date is sent, and a letter with outcome results.



Section 13: Reduction of home energy needs, 2605(b)(16) - Assurance 16

13.1 Describe how you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance?

The State of Wisconsin may, through contract with local LIHEAP providers and/or under contract with the Wisconsin Community Action Program and/or through arrangements with other service providers, engage in the following activities:

- 1. Budget counseling, energy conservation training, co-payment agreements, advocacy with fuel suppliers, household energy assessments and referrals.
- 2. Support for services provided by leveraged funds. These services will include those provided under regular crisis assistance, but only when non-federal funds are used toward co-payments, etc.
- 3. Intensive case management targeted to households selected from those as "high heating costs compared to household income" and "high heating costs for dwelling type".
- 4. Educational classes may be offered though third party contract agencies, utilities, state staff, or other qualified individuals.
- 13.2 How do you ensure that you don't use more than 5% of your LIHEAP funds for these activities?

Wisconsin does not utilize funds under assurance 16.

13.3 Describe the impact of such activities on the number of households served in the previous Federal fiscal year.

N/A

13.4 Describe the level of direct benefits provided to those households in the previous Federal fiscal year.

N/A

13.5 How many households applied for these services?

N/A

13.6 How many households received these services?

N/A

Section 14: Leveraging Incentive Program, 2607A

14.1 Do you plan to submit an application for the leveraging incentive program?
∑ Yes □ No
14.2 Describe instructions to the third parties and/or local agencies for submitting LIHEAP leveraging

14.3 For each type of resource and/or benefit to be leveraged in the upcoming year that will meet the requirements of 45 C.F.R. § 96.87(d)(2)(iii), describe the following:

What is the type of resource or benefit?	What is the source(s) of the resource?	How will the resource be integrated and coordinated with the LIHEAP program?

Section 15: Training

	Policies are outlined in a vendor manual Other – Describe:
Training is pro	ovided via help desk activities and informational transmittals emailed to our vendors.
15.2.	Does your training program address fraud reporting and prevention? Yes No



Section 16: Performance Goals and Measures, 2605(b)

16.1 Describe performance goals and measures that will be tracked for the upcoming Federal fiscal year.

The State of Wisconsin will report on the HHS LIHEAP Performance Measures.

16.2 Summarize results of performance goals and measures for the prior Federal fiscal year.

The State of Wisconsin will report on the HHS LIHEAP Performance Measures associated with FFY 2014 in FFY2015.



Section 17: Program Integrity, 2605(b)(10)

Fraud Reporting Mechanisms 17.1.

a. De	escribe all mechanisms available to the public for reporting cases of suspected waste,
fra	aud, and abuse.
\geq	Online Fraud Reporting Dedicated Fraud Reporting Hotline Report directly to local agency/district office or Grantee office Report to State Inspector General or Attorney General Forms and procedures in place for local agencies/district offices and vendors report fraud, waste, and abuse. Other – describe: oroved vendors provide referrals for cases to review as well.
b. De	escribe strategies in place for advertising the above-referenced resources.
	Printed outreach materials Addressed on LIHEAP application Website Other – describe:
Idontifica	stion Desumentation Requirements

17.2. Identification Documentation Requirements

a. Indicate which of the following forms of identification are required or requested to be collected from LIHEAP applicants or their household members.

	Collected from Whom?			
REQUIRED Type of			HH Members	
Identification Collected	Applicant Only	All Adults in HH	Seeking	
			Assistance*	
	Required	Required	Required	
Social Security Card is				
photocopied and retained	Requested	Requested	Requested	
	Required	Required	Required	
Social Security Number				
(without actual card)	Requested	Requested	Requested	
Government-issued	Required			
identification card (i.e.:	Of first time	Required	Required	
driver's license, state ID,	applicants to the			
Tribal ID, passport, etc.)	county/tribe			

			Т .	1
	Requested	Requested	Requested	
Other:	Required	Required	Required	
ourer.				
The following Infant Religio Ineligi	s under 60 days old ously exempt from S ble non-citizens chold members ove	Number exceptions		
Describe what methods are clients or household member	= ' = ' = ' = ' = ' = ' = ' = ' = ' = '	uthenticity of ident	ification documents	provided by
Verify SSNs with Social Match SSNs with death Match SSNs with state of Match with state Depart Match with state and/or Match with state child state of Verification using private In-person certification be Match SSN/Tribal ID nur Other – describe:	records from Social eligibility/management of Labor system federal correction support system te software (e.g., They staff	I Security Administr ent system (e.g., SN tem as system ne Work Number)		;y
17.4. Citizenship/Legal Re What are your proce are qualified to recei	dures for ensuring t	that household mer	nbers are U.S. citize	ns or aliens who
Clients' submission Noncitizens must Citizens must pro Noncitizens are v	on of Social Security provide document ovide a copy of their erified through the are verified through	ation of immigration birth certificate, na	is proof of legal resion status aturalization papers,	

What methods does your agency utilize to verify household income? Require documentation of income for all adult household members × Pay stubs X Social Security award letters X Bank statements $\overline{\times}$ Tax statements imesertZero-income statements imesUnemployment Insurance letters Other – describe: Verification through State eligibility/management system Computer data matches: Income information matched against state computer system (e.g., SNAP, TANF) Proof of unemployment benefits verified with state Department of Labor Social Security income verified with SSA Utilize state directory of new hires Other - describe: 17.6. **Protection of Privacy and Confidentiality** Describe the financial and operating controls in place to protect client information against improper use or disclosure. Policy in place prohibiting release of information without written consent Grantee LIHEAP database includes privacy/confidentiality safeguards Employee training on confidentiality for: Scrantee employees ⊠local agencies/district offices Employees must sign confidentiality agreement Grantee employees Iocal agencies/district offices Physical files are stored in a secure location Other - describe: 17.7. **Verifying the Authenticity of Energy Vendors** What policies are in place for verifying vendor authenticity? All vendors must register with the State All vendors must supply a valid SSN or TIN/W-9 form Vendors are verified through energy bills provided by the household Grantee and/or local agencies/district offices perform physical monitoring of vendors

Other – describe, and note any exceptions to policies above:

17.5.

Income Verification

17.8. Benefits Policy – Gas and Electric Utilities

	at policies are in place to protect against fraud when making benefit payments to gas and electric
utilit	ies on behalf of clients? Applicants required to submit proof of physical residency
H	Applicants required to submit proof of physical residency Applicants must submit current utility bill
\bowtie	Data exchange with utilities that verifies:
	Account ownership
	Consumption
	Balances
	Payment history
	Account is properly credited with benefit
	Other – describe:
	If account is active
	ii decount is detive
\boxtimes	Centralized computer system/database tracks payments to all utilities
	Centralized computer system automatically generates benefit level
	Separation of duties between intake and payment approval
H	Payments coordinated among other heating assistance programs to avoid duplication of payments
H	Payments to utilities and invoices from utilities are reviewed for accuracy
\square	Computer databases are periodically reviewed to verify accuracy and timeliness of payments
mad	e to utilities
\square	Direct payment to households are made in limited cases only
	Procedures are in place to require prompt refunds from utilities in cases of account closure
	Vendor agreements specify requirements selected above, and provide enforcement mechanism
	Other – describe:
	The State of Wisconsin conducts program vendor monitoring in which a review of payments is
	conducted.
L7.9.	Benefits Policy — Bulk Fuel Vendors
Wha	at procedures are in place for averting fraud and improper payments when dealing with bulk fuel
	bliers of heating oil, propane, wood, and other bulk fuel vendors?
\boxtimes	Vendors are checked against an approved vendors list
\boxtimes	Centralized computer system/database is used to track payments to all vendors
	Clients are relied on for reports of non-delivery or partial delivery
	Two-party checks are issued naming client and vendor
\boxtimes	Direct payment to households are made in limited cases only
\boxtimes	Conduct monitoring of bulk fuel vendors
	Bulk fuel vendors are required to submit reports to the Grantee
$oxed{\mathbb{Z}}$	Vendor agreements specify requirements selected above, and provide enforcement mechanism
	Other – describe:

17.10. Investigations and Prosecutions

Describe the Grantee's procedures for investigating and prosecuting reports of fraud, and any sanctions placed on clients/staff/vendors found to have committed fraud. Refer to state Inspector General
Refer to local prosecutor or state Attorney General
Refer to US DHHS Inspector General (including referral to OIG hotline)
Local agencies/district offices or Grantee conduct investigation of fraud complaints from public Grantee attempts collection of improper payments. If so, describe the recoupment process. The Home Energy Plus System (Intake System) contains mechanisms for recording and collecting, and issuing communication of improper payments.
☐ Clients found to have committed fraud are banned from LIHEAP assistance. For how long is a household banned?
Contracts with local agencies require that employees found to have committed fraud are reprimanded and/or terminated
☐ Vendors found to have committed fraud may no longer participate in LIHEAP ☐ Other — describe:

Appendix A

ADMINISTRATIVE REVIEW ON-SITE CALENDAR					
/=	2014-2015	2015-2016			
County/Tribe	PROG YR	PROG YR			
Adams		Schedule			
Ashland					
Barron					
Bayfield					
Brown	April				
Buffalo	·	Schedule			
Burnett		Schedule			
Calumet	April				
Chippewa	·	Schedule			
Clark		Schedule			
Columbia	January				
Crawford					
Dane		Schedule			
Dodge		Schedule			
Door		Schedule			
Douglas	April				
Dunn		Schedule			
Eau Claire		Schedule			
Florence	August				
Fond du Lac		Schedule			
Forest	June				
Grant	August				
Green		Schedule			
Green Lake		Schedule			
Iowa		Schedule			
Iron		Schedule			
Jackson	June				
Jefferson					
Juneau	December				
Kenosha		Schedule			
Kewaunee		Schedule			
La Crosse	April				
Lafayette		Schedule			
Langlade	December				
Lincoln		Schedule			
Manitowoc		Schedule			
Marathon					
Marinette	August				
Marquette		Schedule			
Milwaukee/SDC	March	Schedule			
Milwaukee/Comm Adv	March	Schedule			
Monroe	January				

ADMINISTRATIVE REVIEW ON-SITE CALENDAR				
/=	2014-2015	2015-2016		
County/Tribe	PROG YR	PROG YR		
Oconto				
Oneida		Schedule		
Outagamie	June			
Ozaukee				
Pepin		Schedule		
Pierce				
Polk	July			
Portage	January			
Price	July			
Racine	May			
Richland	January			
Rock				
Rusk		Schedule		
St. Croix				
Sauk				
Sawyer		Schedule		
Shawano	July			
Sheboygan	February			
Taylor		Schedule		
Trempealeau		Schedule		
Vernon		Schedule		
Vilas		Schedule		
Walworth	May			
Washburn		Schedule		
Washington		Schedule		
Waukesha				
Waupaca	July			
Waushara		Schedule		
Winnebago	March			
Wood				
Menominee		Schedule		
Red Cliff		Schedule		
Stockbridge-Munsee				
Lac du Flambeau	July			
Bad River		Schedule		
Mole Lake/Sokaogon	June			
Oneida Nation	May			
Lac Courte Oreilles				
TOTAL	28	36		